## H. R. 6052

#### IN THE HOUSE OF REPRESENTATIVES

MARCH 10, 1965

Mr. Fogarry introduced the following bill; which was referred to the Committee on Education and Labor

### A BILL

To provide for the establishment of the National Foundation on the Arts and the Humanities to promote progress and scholarship in the humanities and the arts in the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "National Foundation on
- 4 the Arts and the Humanities Act of 1965".
- 5 DECLARATION OF PURPOSE
- 6 SEC. 2. The Congress hereby finds and declares—
- 7 (1) that the encouragement and support of national
- 8 progress and scholarship in the humanities and the arts,
- 9 while primarily a matter for private and local initiative,
  - J. 35-001-T-1

1	is also an appropriate matter of concern to the Federal
2	Government;
3	(2) that a high civilization must not limit its efforts
4	to science and technology alone but must give full value
5	and support to the other great branches of man's
6	scholarly and cultural activity;
7	(3) that democracy demands wisdom and vision in
8	its citizens and that it must therefore foster and support
9	a form of education designed to make men masters of
10	their technology and not its unthinking servant;
<b>l1</b>	(4) that it is necessary and appropriate for the
12	Federal Government to complement, assist, and add to
13	programs for the advancement of the humanities and the
4	arts by local, State, regional, and private agencies and
5	organizations;
16	(5) that the world leadership which has come to
<b>.7</b> .	the United States cannot rest solely upon superior power,
.8	wealth, and technology, but must be solidly founded
9	upon worldwide respect and admiration for the Nation's
20	high qualities as a leader in the realm of ideas and of
21	the spirit; and
22	(6) that, in order to implement these findings, it is
23	desirable to establish a National Foundation on the

Arts and the Humanities and to strengthen the responsi-

- 1 bilities of the Office of Education with respect to educa-
- 2 tion in the arts and the humanities.
- 3 DEFINITIONS
- 4 SEC. 3. As used in this Act—
- 5 (a) The term "humanities" includes, but is not limited
- 6 to, the study of the following: language, literature, history,
- 7 and philosophy; archeology; the history, criticism, and
- 8 theory of the arts; the creative and the performing arts;
- 9 and those aspects of the social sciences which have humanistic
- 10 content and employ humanistic methods.
- 11 (b) The term "the arts" includes music (instrumental
- 12 and vocal), dance, drama, folk art, creative writing, archi-
- 13 tecture and allied fields, painting, sculpture, photography,
- 14 graphic and craft arts, industrial design, costume and fashion
- 15 design, motion pictures, television, radio, tape and sound
- 16 recording, and the arts related to the presentation, perform-
- 17 ance, execution, and exhibition of such major art forms.
- 18 (c) The term "production" means plays (with or with-
- 19 out music), ballet, dance and choral performances, concerts,
- 20 recitals, operas, exhibitions, readings, motion pictures, tele-
- 21 vision, radio, and tape and sound recordings, and any other
- 22 activities involving the execution or rendition of the arts
- 23 and meeting such standards as may be approved by the

- 1 National Endowment for the Arts established by section 5
- 2 of this Act.
- 3 (d) The term "project" means programs organized to
- 4 carry out the purposes of this Act, including programs to
- 5 foster American artistic creativity, to commission works of
- 6 art, to create opportunities for individuals to develop artistic
- 7 talents when carried on as a part of a program otherwise
- 8 included in this definition, and to develop and enhance public
- 9 knowledge and understanding of the arts, and includes, where
- 10 appropriate, rental, purchase, renovation, or construction of
- 11 facilities, purchase or rental of land, and acquisition of equip-
- 12 ment.
- (e) The term "group" includes any State or other public
- 14 agency, and any nonprofit society, institution, organization,
- 15 association, museum, or establishment in the United States,
- 16 whether or not incorporated.
- 17 (f) The term "State" includes, in addition to the several
- 18 States of the Union, the Commonwealth of Puerto Rico, the
- 19 District of Columbia, Guam, American Samoa, and the
- 20 Virgin Islands.
- 21 ESTABLISHMENT OF A NATIONAL FOUNDATION ON THE
- 22 ARTS AND THE HUMANITIES
- SEC. 4. (a) There is established a National Foundation
- 24 on the Arts and the Humanities (hereinafter referred to as
- 25 the "Foundation"), which shall be composed of a National

- 1 Endowment for the Arts, a National Endowment for the
- 2 Humanities, and a Federal Council on the Arts and the
- 3 Humanities (hereinafter established).
- 4 (b) The purpose of the Foundation shall be to develop
- 5 and promote a broadly conceived national policy of support
- 6 for the humanities and the arts in the United States pur-
- 7 suant to this Act.
- 8 (c) In the administration of this Act no department,
- 9 agency, officer, or employee of the United States shall exer-
- 10 cise any direction, supervision, or control over the policy
- 11 determination, personnel, or curriculum, or the administration
- 12 or operation of any school or other non-Federal agency,
- 13 institution, organization, or association.
- 14 ESTABLISHMENT OF THE NATIONAL ENDOWMENT FOR THE
- 15 ARTS
- 16 Sec. 5. (a) There is established within the Foundation
- 17 a National Endowment for the Arts.
- 18 (b) The Endowment shall be headed by a Chairman,
- 19 who shall be appointed by the President by and with the
- 20 advice and consent of the Senate. The Chairman shall
- 21 receive compensation at the rate prescribed by law for
- 22 the Director of the National Science Foundation.
- 23 (c) The Chairman, with the advice of the Federal
- 24 Council on the Arts and the Humanities and the National

#### J. 35-001-T-2

1	Council	on	the	Arts.	is	authorized	to	establish	and	carry	out
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- 2 a program of grants-in-aid to groups or, in appropriate cases,
- 3 to individuals engaged in or concerned with the creative and
- 4 performing arts, for the purpose of enabling them to provide
- 5 or support in the United States-
- 6 (1) productions which have substantial artistic and
- 7 cultural significance, giving emphasis to American
- 8 creativity;
- 9 (2) productions irrespective of origin which are of
- significant merit and which, without such assistance,
- 11 would otherwise be unavailable to our citizens in many
- 12 areas of the country;
- 13 (3) projects that will encourage and assist artists;
- 14 (4) projects that will encourage and develop the
- appreciation and enjoyment of the arts by our citizens;
- 16 and
- 17 (5) other relevant projects, including surveys and
- planning in the arts.
- 19 (d) The functions of the National Council on the Arts
- <sup>20</sup> established by the National Arts and Cultural Development
- 21 Act of 1964, Public Law 88-579, approved September 3,
- 22 1964, are transferred to the Chairman of the National En-
- downment for the Arts. The position and the functions of the
- <sup>24</sup> Chairman of the National Council on the Arts, established
- by section 6 (a) of that Act, are abolished.

- 1 (e) No payment may be made under this section except
- 2 upon application therefor which is submitted to the National
- 3 Endowment for the Arts in accordance with regulations and
- 4 procedures established by the Chairman.
- 5 (f) The total amount of any grant to any group pur-
- 6 suant to subsection (c) of this section shall not exceed 50
- 7 per centum of the total cost of such project or production,
- 8 except that not more than 20 per centum of the funds
- 9 allotted by the National Endowment for the Arts for this
- 10 purpose for any fiscal year may be available for such grants
- 11 in that fiscal year without regard to such limitation in the
- 12 case of any group which submits evidence to the Endow-
- 13 ment that it has attempted unsuccessfully to secure an
- 14 amount of funds equal to the grant applied for by such
- 15 group, together with a statement of the proportion which
- 16 any funds it has secured represent of the funds applied for by
- 17 such group.
- 18 (g) Any group shall be eligible for financial assistance
- 19 pursuant to this section only if (1) no part of its net earn-
- 20 ings inures to the benefit of any private stockholder or stock-
- 21 holders, or individual or individuals, and (2) donations to
- 22 such group are allowable as a charitable contribution under
- 23 the standards of subsection (c) of section 170 of the Internal
- 24 Revenue Code of 1954.
- 25 (h) It shall be a condition of the receipt of any grant

1 under this section that the group or individual receiving 2 such grant furnish adequate assurances to the Secretary of 3 Labor that (1) all professional and related or supporting 4 personnel (other than laborers and mechanics with respect 5 to whom labor standards are prescribed in subsection (i) of 6 this section) employed on projects or productions which are financed in whole or in part under this section will be paid, 7 without subsequent deduction or rebate on any account, not 8 less than the minimum compensation as determined by the 10 Secretary of Labor to be the prevailing minimum compen-11 sation for persons employed in similar activities; and (2) 12 no part of any project or production which is financed in 13 whole or in part under this section will be performed or engaged in under working conditions which are unsanitary 14 15 or hazardous or dangerous to the health and safety of the 16 employees engaged in such project or production. The Sec-17 retary of Labor shall have the authority to prescribe stand-18 ards, regulations, and procedures as he may deem necessary 19 or appropriate to carry out the provisions of this subsection. 20 (i) It shall be a condition of the receipt of any grant 21 under this section that the group or individual receiving 22 such grant furnish adequate assurances to the Secretary of 23 Labor that all laborers and mechanics employed by con-24tractors or subcontractors on projects financed under this section shall be paid wages at rates not less than those pre-

- 1 vailing on similar construction in the locality as determined
- 2 by the Secretary of Labor in accordance with the Davis-
- 3 Bacon Act, as amended (40 U.S.C. 276a-276a-5). The
- 4 Secretary of Labor shall have the authority to prescribe
- 5 standards, regulations, and procedures governing the appli-
- 6 cation of such standards.
- 7 (j) The Chairman shall correlate the programs of the
- 8 National Endowment Act for the Arts insofar as practicable,
- 9 with existing Federal programs and with those undertaken
- 10 by other public agencies or private groups, and shall develop
- 11 the programs of the Endowment with due regard to the
- 12 contribution to the objectives of this Act which can be
- 13 made by other Federal agencies under existing programs.
- 14 TRANSFER OF THE NATIONAL COUNCIL ON THE ARTS
- 15 SEC. 6. (a) The National Council on the Arts estab-
- 16 lished by Public Law 88-579 is transferred from the Execu-
- 17 tive Office of the President to the National Endowment for
- 18 the Arts.
- 19 (b) The National Council on the Arts shall be here-
- 20 after composed of the Chairman of the National Endowment
- 21 for the Arts, who shall be the Chairman of the Council;
- 22 and twenty-four members appointed by the President from
- 23 private life in accordance with the provisions of Public Law
- 24 88-579. The function of the Secretary of the Smithsonian

- 1 Institution of serving as an ex officio member of the Council
- 2 is abolished.
- 3 (c) The Council shall (1) advise the Chairman with
- 4 respect to policies, programs, and procedures for carrying
- 5 out his functions, and (2) shall review applications for
- 6 financial assistance and make recommendations thereon to
- 7 the Chairman. The Chairman shall not approve or disap-
- 8 prove an application until he has received the Council's
- 9 recommendation unless the Council fails to make a recom-
- 10 mendation on the application within a reasonable time.
- 11 ESTABLISHMENT OF THE NATIONAL ENDOWMENT FOR THE
- 12 HUMANITIES
- 13 SEC. 7. (a) There is established within the Foundation
- 14 a National Endowment for the Humanities.
- 15 (b) The Endowment shall be headed by a chairman,
- 16 who shall be appointed by the President by and with the ad-
- 17 vice and consent of the Senate. The Chairman shall receive
- 18 compensation at the rate prescribed by law for the Director
- 19 of the National Science Foundation.
- 20 (c) The Chairman, with the advice of the Federal Coun-
- 21 cil on the Arts and the Humanities and the National Council
- 22 on the Humanities (hereinafter established), is authorized
- 23 to—
- 24 (1) develop and encourage the pursuit of a national

1	policy for the promotion of progress and scholarship in
2	the humanities;
3	(2) initiate and support research and programs
4	to strengthen the research potential of the United States
5	in the humanities by making arrangements (including
6	grants, loans, and other forms of assistance) with indi-
7	viduals or groups to support such activities;
8	(3) award fellowships and grants to institutions or
9	individuals for training in the humanities and the arts.
10	Fellowships awarded to individuals under this authority
11	may be for the purpose of study or research at appro-
12	priate nonprofit institutions selected by the recipient of
13	such aid, for stated periods of time;
14	(4) foster the interchange of information in the
15	humanities;
16	(5) foster, through grants or other arrangements
17	with groups, public understanding and appreciation of
18	the humanities and the arts; and
19	(6) support the publication of scholarly works in the
20	humanities and the arts without regard to the provisions
21	of section 87 of the Act of January 12, 1895 (28 Stat.
22	622), and section 11 of the Act of March 1, 1919 (40

(d) The Chairman shall correlate the programs of the

Stat. 1270; 44 U.S.C. 111).

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- 1 National Endowment for the Humanities, insofar as prac-
- 2 ticable, with existing Federal programs and with those un-
- 3 dertaken by other public agencies or private groups, and shall
- 4 develop the programs of the Endowment with due regard to
- 5 the contribution to the objectives of this Act which can be
- 6 made by other Federal agencies under existing programs.
- 7 ESTABLISHMENT OF THE NATIONAL COUNCIL ON THE
- 8 HUMANITIES
- 9 SEC. 8. (a) There is established in the National Endow-
- 10 ment for the Humanities a National Council on the
- 11 Humanities.
- 12 (b) The Council shall be composed of the Chairman
- 13 of the National Endowment on the Humanities, who shall be
- 14 the Chairman of the Council, and twenty-four other mem-
- 15 bers appointed by the President from private life. Such
- 16 members shall be selected on the basis of distinguished serv-
- 17 ice and scholarship or creativity and in a manner which will
- 18 provide a comprehensive representation of the views of pro-
- 19 fessional practitioners in the humanities and the arts through-
- 20 out the United States.
- 21 (c) Each member shall hold office for a term of six
- 22 years, except that (1) the members first taking office shall
- serve, as designated by the President, eight for terms of two
- 24 years, eight for terms of four years, and eight for terms of
- 25 six years, and (2) any member appointed to fill a vacancy

- 1 shall serve for the remainder of the term for which his pred-
- 2 ecessor was appointed. No member shall be eligible for
- 3 reappointment during the two-year period following the ex-
- 4 piration of his term.
- 5 (d) Members not otherwise employed by the Federal
- 6 Government shall receive compensation and be allowed
- 7 travel expenses in the same manner as is provided in sec-
- 8 tion 8 of Public Law 88-579 for the National Council on the
- 9 Arts.
- 10 (e) The Council shall (1) advise the Chairman with
- 11 respect to policies, programs, and procedures for carrying
- 12 out his functions, and (2) shall review applications for finan-
- 13 cial support and make recommendations thereon to the
- 14 Chairman. The Chairman shall not approve or disapprove
- 15 an application until he has received the Council's recom-
- 16 mendation unless the Council fails to make a recommendation
- 17 on the application within a reasonable time.
- 18 ESTABLISHMENT OF THE FEDERAL COUNCIL ON THE ARTS
- 19 AND THE HUMANITIES
- SEC. 9. (a) There is established within the Foundation
- 21 a Federal Council on the Arts and the Humanities.
- 22 (b) The Council shall be composed of the Chairman
- 23 of the National Endowment for the Arts, the Chairman
- 24 of the National Endowment for the Humanities, the United
- 25 States Commissioner of Education, the Secretary of the

. <b>1</b> 9	Smithsonian Institution, the Director of the National Science
2	Foundation, the Librarian of Congress, and a member desig-
3	nated by the Secretary of State. The President shall desig-
4	nate the Chairman of the Council from among the members.
5	The President is authorized to change the membership of
6	the Council from time to time as he deems necessary to
7	meet changes in Federal programs or executive branch
8	organization.
9	(c) The Council shall—
10	(1) advise and consult with the Chairman of the
11:	National Endowment for the Arts and the Chairman
12	of the National Endowment for the Humanities on major
13	problems arising in carrying out the purposes of the
14	Foundation;
15	(2) coordinate, by advice and consultation, so far
16	as is practicable, the policies and operations of the Na-
17	tional Endowment for the Arts and the National Endow-
18	ment for the Humanities, including joint support of
19	activities, as appropriate; and
20	(3) promote coordination between the programs
21	and activities of the Foundation and related programs
22	and activities of other Federal agencies.
23	ADMINISTRATIVE PROVISIONS
24	SEC. 10. (a) In addition to any authorities vested in
25	them by other provisions of this Act, the Chairman of the

- 1 National Endowment for the Arts and the Chairman of the
- 2 National Endowment for the Humanities, in carrying out
- 3 their respective functions, shall each have authority to-
- 4 (1) prescribe such regulations as he deems neces-
- 5 sary governing the manner in which his functions shall
- 6 be carried out;
- 7 (2) receive funds, securities, or other property do-
- 8 nated, bequeathed, or devised by private persons to the
- 9 National Endowment for the Arts or the National En-
- downent for the Humanities without other restriction,
- and to utilize such gifts for carrying out the purposes of
- the Endowments under section 5 (c) and (d) and sec-
- 13 tion 7 (c) of this Act, respectively: Provided, That
- 14 restricted gifts may be received and, in the discretion of
- the Chairman, matched, where appropriate, from appro-
- priations received pursuant to section 11 (a) and (b)
- of this Act;
- 18 (3) appoint employees, subject to the civil service
- 19 laws, as necessary to carry out his functions, define their
- 20 duties, and supervise and direct their activities;
- 21 (4) utilize from time to time, as appropriate, ex-
- 22 perts and consultants, including panels of experts, who
- 23 may be employed as authorized by section 15 of the
- 24 Administrative Expenses Act of 1946, as amended (5
- 25 U.S.C. 55a);

1	(5) accept and utilize the services of voluntary and
2	uncompensated personnel and reimburse them for travel
3	expenses, including per diem, as authorized by law (5
4	U.S.C. 73b-2) for persons in the Government service
5	employed without compensation.
6	(6) rent office space in the District of Columbia;
7	and
8	(7) make other necessary expenditures.
9	(b) The Chairman of the National Endowment for the
10	Arts and the Chairman of the National Endowment for the
11	Humanities shall each submit an annual report to the Presi-
12	dent for transmittal to the Congress on or before the 15th
13	day of January of each year. The report shall summarize
14	the activities of the Endowment for the preceding year, and
15	may include such recommendations as the Chairman deems
16	appropriate.
17	AUTHORIZATION OF APPROPRIATIONS
18	SEC. 11. (a) There is authorized to be appropriated,
19	without fiscal year limitation, the sum of \$10 million for the
20	fiscal year 1966 and for each succeeding year such sums as
21	may be necessary, to be divided equally between the National
22	Endowment for the Arts and the National Endowment for
23	the Humanities for use in carrying out the activities author-
24	ized by section 5 (c) and (d) and section 7 (c) of the Act.

respectively.

- 1 (b) In addition to the appropriations for specified pur-
- 2 poses authorized by subsection (a) above, there is author-
- 3 ized to be appropriated, without fiscal year limitation, to the
- 4 National Endowment for the Arts and the National Endow-
- 5 ment for the Humanities, respectively, such amounts, not in
- 6 excess of \$5 million each for any fiscal year, as may be
- 7 necessary to match all unrestricted private contributions to
- 8 each Endowment received at any time prior to the close of
- 9 the fiscal year immediately preceding the date of submission
- 10 of the budget estimates therefor.
- 11 (c) There are authorized to be appropriated such sums
- 12 as may be necessary to administer the provisions of this Act.
- 13 FINANCIAL ASSISTANCE FOR STRENGTHENING INSTRUCTION
- 14 IN THE HUMANITIES AND THE ARTS
- 15 SEC. 12. (a) There are authorized to be appropriated
- 16 to the Commissioner of Education such sums as may be
- 17 necessary for the fiscal year ending June 30, 1966, and
- 18 for each of the five succeeding fiscal years for (1) making
- 19 payments to State educational agencies under this section for
- 20 the acquisition of equipment (suitable for use in providing
- 21 education in the humanities and the arts) and for minor
- 22 remodeling described in subsection (c) (1) of this section,
- 23 and (2) making loans authorized in subsection (f) of this
- 24 section.
- 25 (b) Sums appropriated pursuant to subsection (a) shall

- 1 be allotted in the same manner as provided in subsections (a)
- 2 and (c) of section 302 of the National Defense Education
- 3 Act of 1958, as amended (72 Stat. 1588; 20 U.S.C. 442).
- 4 (c) Any State which desires to receive payments under
- 5 this section shall submit to the Commissioner of Education
- 6 through its State educational agency a State plan which
- 7 meets the requirements of section 1004 (a) of the National
- 8 Defense Education Act of 1958, as amended (72 Stat. 1603;
- 9 20 U.S.C. 584), and—
- 10 (1) sets forth a program under which funds paid 11 to the State from its allotment under subsection (b) of
- this section will be expended solely for projects approved
- by the State educational agency for (A) acquisition of
- 14 special equipment (other than supplies consumed in
- use), including audiovisual materials and equipment,
- and printed and published materials (other than text-
- books), suitable for use in providing education in the
- humanities and the arts, and (B) minor remodeling of
- 19 laboratory or other space used for such materials or
- 20 equipment;
- 21 (2) sets forth principles for determining the pri-
- 22 ority of such projects in the State for assistance under
- 23 this section and provides for undertaking such projects,
- 24 insofar as financial resources available therefor make

1	possible, in the order determined by the application of	of
2	such principles;	

- 3 (3) provides an opportunity for a hearing before
  4 the State educational agency to any applicant for a
  5 project under this section; and
- 6 (4) provides for the establishment of standards
  7 on a State level for special equipment acquired with
  8 assistance furnished under this section.
- 9 (d) The Commissioner shall approve any State plan 10 and any modification thereof which complies with the pro11 visions of subsection (c) of this section and the provisions 12 of subsections (b) and (c) of section 1004 of the National 13 Defense Education Act, as amended (72 Stat. 1603; 20 14 U.S.C. 584), shall apply to this section in the same manner 15 as applicable to State plans under that Act.
- (e) Payments to States from allotments made under subsection (b) shall be made in the same manner as provided in section 304 of the National Defense Education Act of 1958, as amended (72 Stat. 1589; 20 U.S.C. 444).
- 20 (f) The Commissioner shall allot and administer loans 21 to nonprofit private schools in the same manner as provided 22 in section 305 of the National Defense Education Act of 23 1958, as amended (72 Stat. 1590; 20 U.S.C. 445).

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#### TEACHER TRAINING INSTITUTES

SEC. 13. (a) There are authorized to be appropriated 2 to the Commissioner of Education such sums as may be necessary for the fiscal year ending June 30, 1966, and each of the five succeeding fiscal years, to enable the Com-5 missioner of Education to arrange, through grants or contracts, with institutions of higher education for the operation by them within the United States of short term or regular session institutes for advanced study, including study in the use of new materials, to improve the qualification of individ-10 uals who are engaged in or preparing to engage in the teach-11 ing or supervising or training of teachers, of such subjects as 12 will in the judgment of the Commissioner, after consulta-13 tion with the Chairman of the National Endowment for the Humanities, strengthen the teaching of the humanities and 15 the arts in elementary and secondary schools. (b) Each individual who attends an institute operated under the provisions of this part shall be eligible (after application therefor) to receive a stipend at the rate of \$75 19 per week for the period of his attendance at such institute, 20

and each such individual with one or more dependents shall

receive an additional stipend at the rate of \$15 per week

23 for each such dependent.

# A BILL

To provide for the establishment of the National Foundation on the Arts and Humanities to promote progress and scholarship in the humanities and the arts in the United States, and for other purposes.

By Mr. FOGARTY

March 10, 1965

Referred to the Committee on Education and Labor