

86TH CONGRESS
1ST SESSION

H. J. RES. 488

IN THE HOUSE OF REPRESENTATIVES

AUGUST 6, 1959

Mr. FOGARTY introduced the following joint resolution; which was referred to the Committee on Education and Labor

JOINT RESOLUTION

To help make available to those children in our country who are handicapped by deafness the specially trained teachers of the deaf needed to develop their abilities and to help make available to individuals suffering speech and hearing impairments those specially trained speech pathologists and audiologists needed to help them overcome their handicaps.

Whereas to meet the educational needs of some thirty thousand deaf children of school age in the United States requires the training of some five hundred teachers of the deaf annually; and

Whereas fewer than one hundred and fifty such teachers are in training this academic year; and

Whereas at least six of the institutions accredited for the training of teachers of the deaf have no trainees enrolled for the current academic year; and

Whereas, while the number of deaf children enrolled in special schools or classes increased by four hundred a year over the previous ten years, the increase in 1959 was more than twelve hundred; and

Whereas teachers of the deaf are needed in all States, and the institutions currently accredited for the training of teachers of the deaf have the facilities for meeting the needs of all the States for such teachers; and

Whereas each State cannot and should not undertake a wasteful duplication of facilities and faculties; and

Whereas some eight million Americans of all ages suffer from speech or hearing impairments of such nature as to seriously handicap them in their efforts to become self-supporting, self-sufficient taxpaying members of their communities; and

Whereas the medical, social, emotional, educational, and rehabilitation problems of this large section of our population result from speech and hearing defects a majority of which are remediable; and

Whereas some twenty thousand speech pathologists and audiologists are needed to properly diagnose, train, and rehabilitate these eight million handicapped people; and

Whereas to meet this need there are at present in the United States only some two thousand certified speech pathologists and audiologists and some five thousand noncertified specialists in this field; and

Whereas in order to begin to cope with the problems resulting from the critical shortage of trained personnel in this field it is estimated that our universities should be graduating at least one thousand five hundred properly trained speech pathologists and audiologists each year; and

Whereas only four hundred specially trained speech pathologists and audiologists are being graduated each year; and

Whereas speech pathologists and audiologists are needed in all States to staff schools, hospitals, and community service centers; and

Whereas, each State cannot and should not undertake a wasteful duplication of facilities and faculties for the training of speech pathologists and audiologists: Now, therefore, be it

1 *Resolved by the Senate and House of Representatives*
2 *of the United States of America in Congress assembled,*

3 **TITLE I—TRAINING OF TEACHERS OF THE DEAF**

4 **SEC. 101.** In order to encourage and facilitate the train-
5 ing of teachers of the deaf, the Commissioner of Education
6 (hereinafter in this title referred to as the "Commissioner")
7 shall, in cooperation with the Advisory Committee on the
8 Training of Teachers of the Deaf (established by section 105
9 and hereinafter in this title referred to as the "Advisory
10 Committee"), establish and conduct a program of grants-
11 in-aid to public and nonprofit institutions which are engaged
12 in the training of teachers of the deaf and which are affiliated
13 with recognized public or other nonprofit institutions of
14 higher education to assist such institutions in providing such
15 training. Such grants-in-aid shall be used by such institu-
16 tions to assist in covering the cost of courses of training and
17 study for teachers of the deaf and for establishing and main-
18 taining scholarships for qualified persons who desire to enroll

1 in such courses of training and study, the stipends of any
2 such scholarships to be determined by the Commissioner.
3 The Commissioner shall submit all applications for grants-
4 in-aid under this title to the Advisory Committee for its
5 review and recommendations, and the Commissioner shall
6 not approve any such application before he has received
7 and studied the recommendations of the Advisory Committee
8 with respect to such application, unless the Advisory Com-
9 mittee shall have failed to submit its recommendations to
10 him after having had adequate time to do so.

11 SEC. 102. Payments of grants-in-aid pursuant to this
12 title shall be made by the Commissioner from time to time
13 and on such conditions as he may determine, including the
14 making of such reports as the Commissioner may determine
15 to be necessary to carry out the provisions of this title. Such
16 payments may be made either in advance or by way of
17 reimbursement and shall be made only to institutions ap-
18 proved by the Commissioner for the training of teachers of
19 the deaf.

20 SEC. 103. For the purposes of this title the term "non-
21 profit", as applied to an institution, means an institution
22 owned and operated by one or more corporations or associa-
23 tions no part of the net earnings of which inures, or may
24 lawfully inure, to the benefit of any private shareholder
25 or individual.

1 SEC. 104. The Commissioner is authorized to delegate
2 any of his functions under this title, except the making of
3 regulations, to any officer or employee of the Office of
4 Education.

5 SEC. 105. (a) There is hereby established in the Office
6 of Education an Advisory Committee on the Training of
7 Teachers of the Deaf. The Advisory Committee shall con-
8 sist of the Commissioner, who shall be Chairman, and twelve
9 persons appointed, without regard to the civil service laws,
10 by the Commissioner with the approval of the Secretary of
11 the Department of Health, Education, and Welfare. Six
12 of such appointed members shall be individuals identified with
13 institutions engaged in the training of teachers of the deaf;
14 three shall be individuals identified with institutions of higher
15 education which are affiliated with institutions engaged in the
16 training of teachers of the deaf; and three shall be individuals
17 representative of the lay public who have demonstrated an
18 interest in the education of the deaf.

19 (b) The appointed members of the Advisory Com-
20 mittee shall hold office for a term of four years, except that
21 (1) any member appointed to fill a vacancy occurring prior
22 to the expiration of the term for which his predecessor was
23 appointed shall be appointed for the remainder of such term,
24 and (2) the terms of the members first taking office after
25 the date of enactment of this title shall expire, as designated

1 by the Commissioner at the time of appointment, three at
2 the end of four years after such date, three at the end of
3 three years after such date, three at the end of two years
4 after such date, and three at the end of one year after such
5 date. None of the appointed members shall be eligible for
6 reappointment until a year has elapsed since the end of his
7 preceding term.

8 (c) The Advisory Committee shall periodically review
9 the operations of the grants-in-aid program established
10 pursuant to this title with a view to determining the extent
11 to which such program is succeeding in carrying out the
12 purposes for which it was established. On the basis of such
13 reviews the Advisory Committee shall submit to the Com-
14 missioner such recommendations with respect to the opera-
15 tion and administration of the program as it may deem ad-
16 visable, together with any recommendations for legislation
17 which it may deem necessary or desirable to carry out the
18 purposes for which this title was enacted. Such recom-
19 mendations, together with the Commissioner's comments
20 thereon, shall be referred to the Secretary of Health, Educa-
21 tion, and Welfare for transmittal by him to the Congress.

22 (d) The Advisory Committee shall review all applica-
23 tions for grants-in-aid under this title and shall recommend to
24 the Commissioner the approval of such applications as, in

1 the opinion of the Advisory Committee, contribute to the
2 carrying out of the purposes of this title, and the disapproval
3 of such applications as, in the opinion of the Advisory Com-
4 mittee, do not contribute to the carrying out of such purposes.

5 (e) The Commissioner may utilize the services of any
6 member or members of the Advisory Committee in connec-
7 tion with matters relating to the provisions of this title, for
8 such periods, in addition to conference periods, as he may
9 determine.

10 (f) Members of the Advisory Committee shall, while
11 serving on business of the Advisory Committee or at the
12 request of the Commissioner under subsection (e) of this
13 section, receive compensation at rates fixed by the Secretary
14 of the Department of Health, Education, and Welfare, not to
15 exceed \$50 per day, and shall also be entitled to receive an
16 allowance for actual and necessary travel and subsistence
17 expenses while so serving away from their places of residence.

18 SEC. 106. (a) For the purpose of carrying out the
19 provisions of this title, there are authorized to be appropri-
20 ated \$1,500,000 for each of the fiscal years beginning July
21 1, 1959, and July 1, 1960, and such amounts as may be
22 necessary for the eight succeeding fiscal years.

23 (b) The provisions of this title shall terminate on June
24 30, 1969.

1 TITLE II—TRAINING OF SPEECH PATHOLOGISTS
2 AND AUDIOLOGISTS

3 SEC. 201. In order to encourage and facilitate the train-
4 ing of speech pathologists and audiologists, the Director of
5 the Office of Vocational Rehabilitation (hereinafter in this
6 title referred to as the "Director") shall, in cooperation with
7 the Advisory Committee on Speech and Hearing Disabili-
8 ties (established by section 205 and hereinafter in this title
9 referred to as the "Advisory Committee"), establish and
10 conduct a program of grants-in-aid to public and nonprofit
11 institutions of higher education which are engaged in the
12 training of speech pathologists and audiologists to assist
13 such institutions in providing such training and in recruiting
14 persons to receive such training. Such grants-in-aid shall
15 be made only to institutions of higher education which have
16 been approved by the Director as offering programs of such
17 nature and content as to enable students who have success-
18 fully completed such programs to qualify for an advanced
19 certificate in speech pathology or audiology from a recog-
20 nized national accrediting body. Such grants-in-aid shall be
21 used by such institutions to assist in covering the cost of
22 courses of graduate training and study leading to the mas-
23 ter's or doctor's degree and for establishing and maintain-
24 ing graduate fellowships with such stipends as may be deter-
25 mined by the Director. The Director shall submit all appli-

1 cations for grants-in-aid under this title to the Advisory
2 Committee for its review and recommendations, and the
3 Director shall not approve any such application before he has
4 received and studied the recommendations of the Advisory
5 Committee with respect to such application, unless the Ad-
6 visory Committee shall have failed to submit its recom-
7 mendations to him after having had adequate time to do so.

8 SEC. 202. Payments of grants-in-aid pursuant to this
9 title may be made by the Director from time to time, in ad-
10 vance or by way of reimbursement, on such conditions as
11 the Director may determine, including the making of such
12 reports as the Director may determine to be necessary to
13 carry out the provisions of this title. Such payments shall be
14 made only to institutions approved for the training of speech
15 pathologists or audiologists by the Director.

16 SEC. 203. For the purposes of this title the term "non-
17 profit", as applied to an institution of higher education,
18 means an institution owned and operated by one or more
19 corporations or associations no part of the net earnings of
20 which inures, or may lawfully inure, to the benefit of any
21 private shareholder or individual.

22 SEC. 204. The Director is authorized to delegate any of
23 his functions under this title, except the making of regula-
24 tions, to any officer or employee of the Office of Vocational
25 Rehabilitation.

1 SEC. 205. (a) There is hereby established in the Office
2 of Vocational Rehabilitation an Advisory Committee on
3 Speech and Hearing Disabilities. The Advisory Committee
4 shall consist of the Director, who shall be Chairman, and
5 twelve persons, appointed without regard to the civil service
6 laws, by the Director with the approval of the Secretary
7 of the Department of Health, Education, and Welfare. Six
8 of such appointed members shall be individuals who devote
9 a major part of their efforts to departments of speech pathol-
10 ogy and audiology in institutions of higher education and
11 who shall be chosen so as to reflect varied specialties repre-
12 sented in such departments, three shall be individuals chosen
13 from the ranks of professional people actively engaged in the
14 diagnosis, training, or rehabilitation of individuals suffering
15 serious speech or hearing impairments, and three shall be in-
16 dividuals representative of the lay public who have demon-
17 strated an interest in the problem of speech and hearing dis-
18 abilities.

19 (b) The appointed members of the Advisory Commit-
20 tee shall hold office for a term of four years, except that (1)
21 any member appointed to fill a vacancy occurring prior to
22 the expiration of the term for which his predecessor was
23 appointed shall be appointed for the remainder of such term,
24 and (2) the terms of the members first taking office after the
25 date of enactment of this title shall expire, as designated by

1 the Director at the time of appointment, three at the end of
2 four years after such date, three at the end of three years
3 after such date, three at the end of two years after such date,
4 and three at the end of one year after such date. None of
5 the appointed members shall be eligible for reappointment
6 until a year has elapsed since the end of his preceding term.

7 (c) The Advisory Committee shall periodically re-
8 view the operations of the grants-in-aid program established
9 pursuant to this title with a view to determining the extent
10 to which such program is succeeding in carrying out the
11 purposes for which it was established. On the basis of such
12 reviews the Advisory Committee shall submit to the Director
13 such recommendations with respect to the operation and ad-
14 ministration of the program as it may deem advisable, to-
15 gether with any recommendations for legislation which it may
16 deem necessary or desirable to carry out the purposes for
17 which this title was enacted. Such recommendations, to-
18 gether with the Director's comments thereon, shall be
19 referred to the Secretary of Health, Education, and Welfare
20 for transmittal by him to the Congress.

21 (d) The Advisory Committee shall review all applica-
22 tions for grants-in-aid under this title and shall recommend to
23 the Director the approval of such applications as, in the
24 opinion of the Advisory Committee, contribute to the carry-
25 ing out of the purposes of this title, and the disapproval of

1 such applications as, in the opinion of the Advisory Com-
2 mittee, do not contribute to the carrying out of such purposes.

3 (e) The Director may utilize the services of any mem-
4 ber or members of the Advisory Committee in connection
5 with matters relating to the provisions of this title, for such
6 periods, in addition to conference periods as he may deter-
7 mine.

8 (f) Members of the Advisory Committee shall, while
9 serving on business of the Advisory Committee or at the
10 request of the Director under subsection (e) of this section,
11 receive compensation at rates fixed by the Secretary of the
12 Department of Health, Education, and Welfare, not to
13 exceed \$50 per day, and shall also be entitled to receive an
14 allowance for actual and necessary travel and subsistence
15 expenses while so serving away from their places of residence.

16 SEC. 206. (a) For the purpose of carrying out the pro-
17 visions of this title, there are authorized to be appropriated
18 \$2,000,000 for each of the fiscal years beginning July 1,
19 1959, and July 1, 1960 and such amounts as may be neces-
20 sary for the eight succeeding fiscal years.

21 (b) The provisions of this title shall terminate on June
22 30, 1969.

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By Mr. FOGARTY

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