

DEPARTMENTS OF LABOR, AND HEALTH, EDUCATION,
AND WELFARE APPROPRIATION BILL, 1959

JULY 17, 1958.—Ordered to be printed

Mr. FOGARTY, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H. R. 11645]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 11645) making appropriations for the Departments of Labor, and Health, Education, and Welfare, and related agencies, for the fiscal year ending June 30, 1959, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 29, 31, 47, 51, 54, and 57.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 2, 3, 7, 8, 10, 12, 13, 14, 23, 27, 28, 38, 52, 53, 56, 58, and 60, and agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,424,500; and the Senate agree to the same.

Amendment numbered 9:

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$3,953,700; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$800,000; and the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$22,889,000; and the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$5,400,000; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$6,386,000; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert \$4,000,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$6,600,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$12,815,000; and the Senate agree to the same.

Amendment numbered 22:

That the House recede from its disagreement to the amendment of the Senate numbered 22, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$186,200,000; and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$35,000,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,500,000; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,500,000; and the Senate agree to the same.

Amendment numbered 30:

That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,600,000; and the Senate agree to the same.

Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$48,454,000; and the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$4,108,000; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$40,473,000; and the Senate agree to the same.

Amendment numbered 37:

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$4,124,000; and the Senate agree to the same.

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Amendment numbered 39:

That the House recede from its disagreement to the amendment of the Senate numbered 39, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$28,974,000; and the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$75,268,000; and the Senate agree to the same.

Amendment numbered 42:

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$52,419,000; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$45,613,000; and the Senate agree to the same.

Amendment numbered 44:

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,420,000; and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$31,215,000; and the Senate agree to the same.

Amendment numbered 46:

That the House recede from its disagreement to the amendment of the Senate numbered 46, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$24,071,000; and the Senate agree to the same.

Amendment numbered 48:

That the House recede from its disagreement to the amendment of the Senate numbered 48, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$29,403,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 4, 5, 20, 34, 35, 40, 49, 50, 55, and 59.

JOHN E. FOGARTY,
WINFIELD K. DENTON,
FRED MARSHALL,
MELVIN R. LAIRD,
ELFORD A. CEDERBERG,
JOHN TABER,
Managers on the Part of the House.

LISTER HILL,
DENNIS CHAVEZ,
RICHARD B. RUSSELL,
By J. C. S.
WARREN G. MAGNUSON,
JOHN STENNIS,
JOHN O. PASTORE,
EDWARD J. THYE,
MARGARET CHASE SMITH,
CHARLES POTTER,
IRVING IVES,
Managers on the Part of the Senate.

STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House, at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 11645) making appropriations for the Department of Labor, and Health, Education, and Welfare, and related agencies, for the fiscal year ending June 30, 1959, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments, namely:

TITLE I—DEPARTMENT OF LABOR

BUREAU OF LABOR STANDARDS

Amendment No. 1—*Salaries and expenses*: Provides that not less than \$201,575 shall be for the work of the President's Committee on National Employ the Physically Handicapped Week as proposed by the Senate instead of \$192,575 as proposed by the House.

Amendment No. 2—*Salaries and expenses*: Appropriates \$1,004,000 as proposed by the Senate instead of \$995,000 as proposed by the House.

BUREAU OF APPRENTICESHIP

Amendment No. 3—*Salaries and expenses*: Appropriates \$3,700,000 as proposed by the Senate instead of \$3,600,000 as proposed by the House.

BUREAU OF EMPLOYMENT SECURITY

Amendment No. 4—*Grants to States for unemployment compensation and employment service administration*: Reported in disagreement.

Amendment No. 5—*Compliance activities, Mexican farm labor program; and Salaries and expenses, Mexican farm labor program*: Reported in disagreement. It was agreed that a motion will be offered in the House to recede and concur with the Senate amendment, with an amendment which will have the effect of (1) restoring the paragraph proposed by the House and stricken by the Senate, and (2) amending the paragraph inserted by the Senate to appropriate \$1,550,000 all of which shall be derived by transfer from the farm labor supply revolving fund, rather than \$2,250,000 of which \$910,600 would have been derived from the farm labor supply revolving fund, as proposed by the Senate.

BUREAU OF LABOR STATISTICS

Amendment No. 6—*Salaries and expenses*: Appropriates \$7,424,500 instead of \$7,332,000 as proposed by the House and \$7,517,000 as proposed by the Senate.

TITLE II—DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE
FOOD AND DRUG ADMINISTRATION

Amendment No. 7—*Salaries and expenses*: Appropriates \$9,800,000 as proposed by the Senate instead of \$9,300,000 as proposed by the House.

GALLAUDET COLLEGE

Amendment No. 8—*Salaries and expenses*: Appropriates \$815,000 as proposed by the Senate instead of \$785,000 as proposed by the House.

HOWARD UNIVERSITY

Amendment No. 9—*Salaries and expenses*: Appropriates \$3,953,700 instead of \$3,900,000 as proposed by the House and \$4,000,000 as proposed by the Senate. The conferees are agreed that the \$53,700 by which the amount agreed upon exceeds the amount proposed by the House shall be used exclusively for additional teachers in medicine and dentistry.

OFFICE OF EDUCATION

Amendment No. 10—*Grants for library services*: Appropriates \$6,000,000 as proposed by the Senate instead of \$5,000,000 as proposed by the House.

Amendment No. 11—*Assistance for school construction*: Appropriates \$800,000 instead of \$750,000 as proposed by the House and \$850,000 as proposed by the Senate.

Amendment No. 12—*Salaries and expenses*: Appropriates \$7,850,000 as proposed by the Senate instead of \$7,800,000 as proposed by the House.

OFFICE OF VOCATIONAL REHABILITATION

Amendment No. 13—*Grants to States and other agencies*: Appropriates \$51,600,000 as proposed by the Senate instead of \$50,600,000 as proposed by the House.

Amendment No. 14—*Grants to States and other agencies*: Provides that \$4,600,000 is for special projects under section 4 of the Vocational Rehabilitation Act as proposed by the Senate instead of \$3,600,000 as proposed by the House.

PUBLIC HEALTH SERVICE

Amendment No. 15—*Assistance to States, general*: Appropriates \$22,889,000 instead of \$22,000,000 as proposed by the House and \$25,574,000 as proposed by the Senate. The conferees are agreed that the \$889,000 by which the amount agreed upon exceeds the sum proposed by the House shall be allocated as follows: \$128,000 to initiate a study on silicosis and pneumoconiosis; \$74,000 for work with the chronically ill and the aged; \$72,000 for accident prevention; \$115,000 for training public health workers; and \$500,000 for general health grants to the States.

Amendment No. 16—*Control of venereal diseases*: Appropriates \$5,400,000 instead of \$4,400,000 as proposed by the House and \$5,800,000 as proposed by the Senate. The conferees are agreed that \$100,000 of the amount appropriated in excess of the amount proposed

by the House shall be for research in the field of gonorrhoea for the purpose of devising a more rapid and accurate and diagnostic test.

Amendment No. 17—*Control of tuberculosis*: Appropriates \$6,386,000 instead of \$5,386,000 as proposed by the House and \$6,886,000 as proposed by the Senate.

Amendment No. 18—*Control of tuberculosis*: Provides that \$4,000,000 shall be available only for grants to States instead of \$3,000,000 as provided by the House and \$4,500,000 as provided by the Senate.

Amendment No. 19—*Communicable disease activities*: Appropriates \$6,600,000 instead of \$6,200,000 as proposed by the House and \$7,150,000 as proposed by the Senate. The conferees are agreed that of the \$400,000 by which the amount agreed upon exceeds the amount proposed by the House, \$75,000 shall be for extension of work on rabies control, and \$325,000 shall be for an intensified program to study staphylococcal infections.

Amendment No. 20—*Equipment, Communicable Disease Center*: Reported in disagreement.

Amendment No. 21—*Sanitary engineering activities*: Appropriates \$12,815,000 instead of \$12,725,000 as proposed by the House and \$13,315,000 as proposed by the Senate. The amount agreed upon will restore the \$90,000 reduction in the budget made by the House.

Amendment No. 22—*Grants for hospital construction*: Appropriates \$186,200,000 instead of \$121,200,000 as proposed by the House and \$211,200,000 as proposed by the Senate.

Amendment No. 23—*Grants for hospital construction*: Provides that \$150,000,000 of the total appropriation shall be for payments pursuant to part C of the Public Health Service Act as proposed by the Senate instead of \$99,000,000 as proposed by the House.

Amendment No. 24—*Grants for hospital construction*: Provides that \$35,000,000 of the total amount appropriated shall be for payments pursuant to part G of the Public Health Service Act instead of \$21,000,000 as proposed by the House and \$60,000,000 as proposed by the Senate.

Amendments Nos. 25 through 28—*Grants for hospital construction*: Provide for the division of funds included for payments pursuant to part G of the Public Health Service Act as follows: \$7,500,000 for diagnostic or treatment centers instead of \$6,500,000 as proposed by the House and \$20,000,000 as proposed by the Senate; \$7,500,000 for hospitals for the chronically ill and impaired instead of \$6,500,000 as proposed by the House and \$20,000,000 as proposed by the Senate; \$10,000,000 for rehabilitation facilities as proposed by the Senate instead of \$4,000,000 as proposed by the House; and \$10,000,000 for nursing homes as proposed by the Senate instead of \$4,000,000 as proposed by the House.

Amendment No. 29—*Grants for hospital construction*: Restores language proposed by the House and stricken by the Senate.

Amendment No. 30—*Salaries and expenses, hospital construction services*: Appropriates \$1,600,000 instead of \$1,300,000 as proposed by the House and \$1,650,000 as proposed by the Senate.

Amendment No. 31—*Hospitals and medical care*: Restores language proposed by the House and stricken by the Senate which establishes \$1,866,000 as the amount to be available for payments for medical care of dependents and retired personnel under the Dependents' Medical Care Act.

Amendment No. 32—*Hospitals and medical care*: Appropriates \$48,454,000 instead of \$44,730,000 as proposed by the House and \$48,730,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$3,000,000 for graduate nurse training authorized by Public Law 911, 84th Congress, and \$724,000 for military pay increases for commissioned officers authorized by Public Law 422, 85th Congress.

Amendment No. 33—*Foreign quarantine activities*: Appropriates \$4,108,000 instead of \$3,983,000 as proposed by the House and \$4,233,000 as proposed by the Senate.

Amendment No. 34—*Foreign quarantine service*: Reported in disagreement.

Amendment No. 35—*Foreign quarantine activities*: Reported in disagreement.

Amendment No. 36—*Indian health activities*: Appropriates \$40,473,000 instead of \$40,225,000 as proposed by the House and \$45,000,000 as proposed by the Senate. The increase of \$248,000 over the amount proposed by the House will cover the increased costs of military pay increases for commissioned officers authorized by Public Law 422, 85th Congress.

Amendment No. 37—*Construction of Indian health facilities*: Appropriates \$4,124,000 instead of \$3,124,000 as proposed by the House and \$5,000,000 as proposed by the Senate.

Amendment No. 38—*Construction of Indian health facilities*: Provides that of the total appropriation \$1,750,000 shall be available for the purposes of Public Law 151, 85th Congress, as proposed by the Senate instead of \$750,000 as proposed by the House.

Amendment No. 39—*General research and services, National Institutes of Health*: Appropriates \$28,974,000 instead of \$17,742,000 as proposed by the House and \$32,552,000 as proposed by the Senate.

Amendment No. 40—*General research and services, National Institutes of Health*: Reported in disagreement.

Amendment No. 41—*National Cancer Institute*: Appropriates \$75,268,000 instead of \$57,423,000 as proposed by the House and \$81,129,000 as proposed by the Senate.

Amendment No. 42—*Mental health activities*: Appropriates \$52,419,000 instead of \$40,397,000 as proposed by the House and \$55,896,000 as proposed by the Senate.

Amendment No. 43—*National Heart Institute*: Appropriates \$45,613,000 instead of \$36,212,000 as proposed by the House and \$49,529,000 as proposed by the Senate.

Amendment No. 44—*Dental health activities*: Appropriates \$7,420,000 instead of \$6,543,000 as proposed by the House and \$7,923,000 as proposed by the Senate.

Amendment No. 45—*Arthritis and metabolic disease activities*: Appropriates \$31,215,000 instead of \$21,092,000 as proposed by the House and \$34,798,000 as proposed by the Senate.

Amendment No. 46—*Allergy and infectious disease activities*: Appropriates \$24,071,000 instead of \$17,997,000 as proposed by the House and \$26,500,000 as proposed by the Senate.

Amendment No. 47—*Allergy and infectious disease activities*: Strikes language proposed by the Senate.

Amendment No. 48—*Neurology and blindness activities*: Appropriates \$29,403,000 instead of \$21,977,000 as proposed by the House and \$32,250,000 as proposed by the Senate.

Excluding construction, the House allowed a total of \$219,383,000 for all activities of the National Institutes of Health. This was increased by the Senate to \$320,577,000, an increase of \$101,194,000. The effect of the agreements reached on the preceding 10 amendments is to appropriate a total of \$294,383,000, an increase of \$75,000,000 over the amount originally allowed by the House. This large increase was agreed to with the distinct understanding of the managers on the part of both the House and the Senate that there should be no reduction in the high standards for determining the acceptability of research projects for financing from these appropriations and that there should be no diversion of funds for any purpose not contained in the President's budget for 1959 or specifically provided for by the House or the Senate.

Some question has been raised concerning the earmarking of funds for the mental-health program for contracting with the pharmaceutical industry. The managers on the part of both the House and the Senate are agreed that the Psychopharmacology Service Center be given a special allocation of approximately \$4,000,000 to advance the program of basic research on the effects of drugs on the mentally ill and for the development of desperately needed screening techniques to determine the effectiveness of particular drugs on particular patients by every appropriate means, including entering into contracts with research organizations, public or private.

The managers on the part of both the House and the Senate are agreed that the amounts provided for research grants in the appropriations for the National Institutes of Health are sufficient to allow funds for diversion to cover the recent civil service and military pay increases.

Amendment No. 49—*General office building*: Reported in disagreement.

Amendment No. 50—*Construction of library facilities*: Reported in disagreement.

Amendment No. 51—*Retired pay of commissioned officers*: Deletes language proposed by the Senate.

SOCIAL SECURITY ADMINISTRATION

Amendment No. 52—*Grants to States for maternal and child welfare*: Appropriates \$43,500,000 as proposed by the Senate instead of \$42,500,000 as proposed by the House.

Amendment No. 53—*Grants to States for maternal and child welfare*: Provides that \$12,000,000 of the sum appropriated shall be for child-welfare services as proposed by the Senate instead of \$11,000,000 as proposed by the House.

GENERAL PROVISIONS

Amendment No. 54: Inserts language proposed by the House and stricken by the Senate which limits the amount that may be paid to cover indirect costs of a research project to 15 percent of the direct costs. The managers on the part of both the House and the Senate agreed to the restoration of this limitation with the understanding that the question of changing such limitation was being deferred due to the fact that the interagency committee composed of representatives of the agencies of the Federal Government most concerned with

this matter have not yet made their final report and many volunteer agencies making grants for research projects are not at the current time paying in excess of 15 percent and some are paying considerably less.

Amendment No. 55: Reported in disagreement.

TITLE III—NATIONAL LABOR RELATIONS BOARD

Amendment No. 56—*Salaries and expenses*: Appropriates \$13,100,000 as proposed by the Senate instead of \$9,384,800 as proposed by the House.

TITLE VI—FEDERAL MEDIATION AND CONCILIATION SERVICE

Amendment No. 57—*Salaries and expenses*: Appropriates \$3,650,000 as proposed by the House instead of \$3,695,000 as proposed by the Senate.

TITLE VIII—UNITED STATES SOLDIERS' HOME

Amendment No. 58—*Limitation on operation and maintenance and capital outlay*: Appropriates \$5,299,500 as proposed by the Senate instead of \$5,256,000 as proposed by the House.

TITLE IX—GENERAL PROVISIONS

Amendment No. 59: Reported in disagreement.

Amendment No. 60: Strikes limitation on certain advances to States for the first quarter of the next succeeding fiscal year proposed by the House.

JOHN E. FOGARTY,
WINFIELD K. DENTON,
FRED MARSHALL,
MELVIN R. LAIRD,
ELFORD A. CEDERBERG,
JOHN TABER,

Managers on the Part of the House.

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