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## IN THE HOUSE OF REPRESENTATIVES

#### FEBRUARY 11, 1957

Mr. Fogarty introduced the following bill; which was referred to the Committee on Banking and Currency

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# A BILL

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To establish an effective program to alleviate conditions of substantial and persistent unemployment and underemployment in certain economically depressed areas.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Area Redevelopment
- 4 Act".
- 5 FINDINGS OF FACT
- 6 SEC. 2. The Congress hereby finds and declares that the
- 7 maintenance of the national economy at a high level of pros-
- 8 perity and employment is vital to the best interests of the

- 1 United States and that the existence of substantial and per-
- 2 sistent unemployment or underemployment in certain areas
- 3 of the Nation is jeopardizing the health, standard of living,
- 4 and general welfare of the Nation. It is therefore the pur-
- 5 pose of this Act to provide assistance to communities, in-
- 6 dustries, enterprises, and individuals in areas needing re-
- 7 development to enable them to expand and adjust their pro-
- 8 ductive activity to alleviate substantial and persistent un-
- 9 employment or underemployment within such areas by pro-
- 10 viidng new employment opportunities and developing and
- 11 expanding existing facilities and resources without reducing
- 12 employment in other areas of the United States.

#### 13 AREA REDEVELOPMENT ADMINISTRATION

- SEC. 3. In order to carry out the purposes of this Act,
- 15 there is hereby established, within the executive branch of
- 16 the Government, an Area Redevelopment Administration.
- 17 Such Administration shall be under the direction and con-
- 18 trol of an Administrator (hereinafter referred to as "the
- 19 Administrator") who shall be appointed by the President,
- 20 by and with the advice and consent of the Senate, and who
- shall be compensated at the rate of \$17,500 per annum.

# 22 ADVISORY COMMITTEES

- SEC. 4. (a) There is hereby established a Government
- 24 Advisory Committee on Area Redevelopment which shall
- 25 be composed of the following members: The Administrator,

- 1 as Chairman, the Secretary of the Interior, the Secretary
- 2 of the Treasury, the Secretary of Defense, the Secretary of
- 3 Agriculture, the Secretary of Commerce, the Secretary of
- 4 Labor, the Secretary of Health, Education, and Welfare, the
- 5 Administrator of the Small Business Administration, the
- 6 Administrator of General Services, the Administrator of the
- 7 Housing and Home Finance Agency, and the Director of the
- 8 Office of Defense Mobilization. Such Committee, or any
- 9 duly established subcommittee thereof, shall from time to
- 10 time make recommendations to the Administrator relative
- 11 to the carrying out of his duties under this Act, and the
- 12 Administrator shall, in carrying out such duties, consult with
- 13 such Committee, or any duly established subcommittee
- 14 thereof. Such Committee shall hold meetings at the call of
- the Chairman, and such meetings shall be held at least twice
- 16 during each calendar year.
- 17 (b) The Administrator shall appoint a National Public
- 18 Advisory Committee on Area Redevelopment which shall
- 19 consist of twelve members and which shall be composed of
- 20 representatives of labor, management, agriculture, and the
- 21 public in general. From the members appointed to such
- <sup>22</sup> Committee the Administrator shall designate a Chairman.
- 23 Such Committee, or any duly established subcommittee
- 24 thereof, shall from time to time make recommendations to
- 25 the Administrator relative to the carrying out of his duties

- 1 under this Act. Such Committee shall hold not less than
- 2 two meetings during each calendar year.
- 3 (c) The Administrator is authorized from time to time
- 4 to call together and confer with representatives of the
- 5 various parties in interest from any industry in which em-
- 6 ployment has dropped substantially over an extended period
- 7 of years and which in consequence has been a primary
- 8 source of high levels of unemployment in several areas
- 9 designated by the Administrator as redevelopment areas.
- 10 Conferences convened under authority of this subsection
- 11 shall consider with and recommend to the Administrator
- 12 plans and programs with special reference to any such
- 13 industry to carry out the purposes of this Act.

#### 14 REDEVELOPMENT AREAS

- 15 SEC. 5. (a) The Administrator shall designate as "in-
- 16 dustrial redevelopment areas" those industrial areas within
- 17 the United States in which he determines that there has
- 18 existed substantial and persistent unemployment for an ex-
- 19 tended period of time. There shall be included among the
- 20 areas so designated any industrial area in which there has
- 21 existed unemployment of not less than (1) 12 per centum
- 22 of the labor force for a period of one year immediately pre-
- 23 ceding the date on which an application for assistance is
- 24 made under this Act, (2) 8 per centum of the labor force

- 1 during at least fifteen months of the eighteen-month period
- 2 immediately preceding such date, or (3) 6 per centum of
- 3 the labor force during at least eight months in each of the
- 4 two years immediately preceding such date.
- 5 (b) The Administrator shall also designate as "rural
- 6 redevelopment areas" those rural areas within the United
- 7 States in which he determines that there exist the largest
- 8 number and percentage of low-income families, and a condi-
- 9 tion of substantial and persistent unemployment or under-
- 10 employment. In making the designations under this sub-
- 11 section, the Administrator shall consider, among other rele-
- 12 vant factors, the number of low-income farm families
- 13 in the various rural areas of the United States, the propor-
- 14 tion that such low-income families are to the total farm
- 15 families of each of such areas, the relationship of the income
- 16 levels of the families in each such area to the general levels
- of income in the United States, the current and prospective
- 18 employment opportunities in each such area, and the avail-
- 19 ability of manpower in each such area for supplemental
- 20 employment.
- (c) In making the determinations provided for in this
- 22 section, the Administrator shall be guided, but not conclu-
- 23 sively governed, by pertinent studies made, and information
- 24 and data collected or compiled, by (1) departments, agen-

- 1 cies, and instrumentalities of the Federal Government, (2)
- 2 State and local governments, (3) universities and land-grant
- 3 colleges, and (4) private organizations.
- 4 (d) Upon the request of the Administrator, the Secre-
- 5 tary of Labor, the Secretary of Agriculture, and the Director
- 6 of the Bureau of the Census are respectively authorized to
- 7 conduct such special studies, obtain such information, and
- 8 compile and furnish to the Administrator such data as the
- 9 Administrator may deem necessary or proper to enable him
- 10 to make the determinations provided for in this section. The
- 11 Administrator shall reimburse, out of any funds appropriated
- 12 to carry out the purposes of this Act, the foregoing officers
- 13 for any expenditures incurred by them under this section.
- 14 (e) As used in this Act, the term "redevelopment area"
- 15 refers to any area within the United States which has been
- 16 designated by the Administrator as an industrial redevelop-
- 17 ment area or a rural redevelopment area, and may include
- 18 one or more counties, or one or more municipalities, or a
- 19 part of a county or municipality.

### 20 LOCAL AND REGIONAL COMMITTEES

- SEC. 6. (a) The Administrator, upon determining that
- 22 any area is a redevelopment area, shall appoint a local re-
- 23 development committee (hereinafter referred to as a "local
- 24 committee"), to be composed of not less than seven resi-
- 25 dents of such area who, as nearly as possible, are representa-

- 1 tive of labor, commercial, industrial, and agricultural groups, 2 and of the residents generally of such area. In appointing such local committee, the Administrator may include 4 therein members of existing local redevelopment committees. Each local committee shall prepare plans and cost estimates, to the extent deemed desirable by it, for (1) the development of the resources of, and processing and marketing facilities in, the area which such commit-9 tee represents, (2) the construction, rehabilitation, and alteration of industrial plants or other industrial and commercial facilities in such area, and (3) the purchase of 12 machinery or equipment for use in such area, with a view to attracting new industries thereto and otherwise to stimulate 13 economic activity therein. Each local committee shall enlist 15 the support of local residents and private and public lending agencies in financing the carrying out of such plans. The
- make available to such committee such professional, technical, and other experts as may be necessary to enable such

Administrator shall, at the request of any local committee,

20 local committee properly to discharge its functions under

to and the second second that he sees

- 21 this Act.
- (b) The Administrator may establish regional advisory committees to represent two or more redevelopment areas when he finds that the establishment of such committees will
- 25 facilitate the carrying out of the purposes of this Act. The

- 1 members of such regional committees shall be appointed by
- 2 the Administrator on the same basis as are members of local
- 3 committees, and such regional committees shall cooperate
- 4 with, and, to the extent possible, coordinate the activities of,
- 5 the local committees within the regions represented by such
- 6 regional committees.
- 7 (c) Of the sums appropriated to carry out the purposes
- 8 of this Act, not to exceed \$1,500,000 shall be available to
- 9 the Administrator for the purpose of assisting the local or
- 10 regional committees established under this section to defray
- 11 their administrative expenses, but no part thereof shall be
- 12 available for the purpose of paying salaries or traveling
- 13 expenses of the members of such committees.

14 LOANS

- SEC. 7. (a) Upon application approved by any local
- 16 committee, the Administrator is authorized to make loans
- 17 to assist in financing the purchase or development of land
- 18 for industrial usage within the redevelopment area repre-
- sented by such committee, and the construction, rehabilita-
- 20 tion, or alteration of industrial or commercial plants, or other
- 21 manufacturing, commercial, or processing facilities, and the
- 22 purchase of machinery or equipment for use, in such area,
- 23 if he finds that—
- (1) the project for which financial assistance is
- sought is reasonably calculated to provide more than a

104	tempo	orary al	levia	tion of unemplo	ymen	t or unde	ren	npl	oy-
2	ment	within	the	redevelopment	area	wherein	it	is,	or
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- 3 will be, located;
- (2) the funds requested for such project are not otherwise available on reasonable terms;
- (3) the amount of the loan plus the amount of other available funds for such project are adequate to insure the completion thereof;
- ocorporation which can reasonably be expected to become a successor in interest to the borrower) will not cause a transferral to, or relocation in, any plant or facility under this section, of business operations otherwise conducted by such borrower so as to effect a significant reduction in employment in any other area within the United States; and
- 17 (5) there is a reasonable expectation of repayment.
- 18 (b) No loan under this section shall be for an amount 19 in excess of 75 per centum of the aggregate cost of the 20 project for which such loan is made. Subject to section 14 21 (5), the maturity date of any such loan shall be not later 22 than forty years after the date such loan was made. Any 23 such loan shall bear interest at a rate equal to the rate of 24 interest paid by the Administrator on funds obtained from

- the Secretary of the Treasury as provided insection 10 of this Act, plus one-half of 1 per centum per annum.
- (c) In making any loan under this section, the Admin-3 istrator shall require that not less than 10 per centum, or more than 25 per centum, of the aggregate cost of the project 5 for which such loan is made shall be supplied (1) by the 6 State (including any agency, instrumentality, or political 7 subdivision thereof) within which such project is to be 8 located, or (2) by one or more community or area organizations, or persons, firms or corporations within the redevelopment area in which such project is to be located, as equity capital, or as a loan repayable only after the financial 12 assistance provided under this section has been repaid in full, 13 and, if such loan is secured, its security shall be subordinate 15 to the lien or liens securing the financial assistance provided under this section: Provided, That in making any loan under 16 17 this section with respect to an industrial redevelopment area, 18 the Administrator shall require that not less than 5 per 19 centum of the aggregate cost of the project for which such 20 loan is made shall be supplied by nongovernmental sources. 21 In determining the amount of participation required under 22 this subsection with respect to any particular project, the **23** Administrator shall give consideration to the financial condi-24 tion of the State or local government, and to the per capita

- 1 income of the residents of the redevelopment area, within
  - 2 which such project is to be located.
  - 3 (d) As used in this section, the term "borrower" in-
  - 4 cludes any agent, lessee or operating subcontractor thereof,
  - 5 or any person, firm, or corporation which directly or in-
- 6 directly controls, is controlled by, or is under common
- 7 control with, the borrower by reason of voting stock interest,
- 8 common officers, directors or stockholders, voting trusts, or
- 9 by any other direct or indirect means.

# 10 LOANS FOR PUBLIC FACILITIES

- 11 SEC. 8. (a) Upon the application of any State, or
- 12 political subdivision thereof, Indian tribe, or private or
- 13 public organization or association representing any rede-
- 14 velopment area or part thereof, the Administrator is author-
- 15 ized to make loans to assist in financing the purchase or
- 16 development of land for public facility usage, and the con-
- 17 struction, rehabilitation, alteration, expansion, or improve-
- 18 ment of public facilities within any redevelopment area, if
- 19 he finds that—
- 20 (1) the project for which financial assistance is
- sought will provide more than a temporary alleviation
- of unemployment or underemployment in the rede-
- velopment area wherein such project is, or will be,
- located, and will tend to improve the opportunities in

1	such	area for	the	successful	establishment	or expansion
2	of in	dustrial	or c	ommercial	plants or faci	lities.

- (2) the funds requested for such project are not otherwise available on reasonable terms;
- 5 (3) the amount of the loan plus the amount of 6 other available funds for such projects are adequate to 7 insure the completion thereof; and
- 8 (4) there is a reasonable expectation of repayment.
- 9 (b) No loan under this section shall be for an amount in excess of 75 per centum of the aggregate cost of the project for which such loan is made. Subject to section 14 (5), the maturity date of any such loan shall be not later than forty years after the date such loan is made. Any such loan shall bear interest at a rate equal to the rate of interest paid by the Administrator on funds obtained from the Secretary of the Treasury as provided in section 10 of this Act, plus one-half of 1 per centum per annum.
- (c) In making any loan under this section, the Administrator shall require that not less than 10 per centum, nor
  more than 25 per centum, of the aggregate cost of the
  project for which such loan is made shall be supplied by the
  State (including any political subdivision thereof) within
  which such project is to be located as equity capital, or as
  a loan repayable only after the financial assistance provided
  under this section has been repaid in full, and, if such loan

- 1 is secured, its security shall be subordinate to the lien or
- 2 liens securing the financial assistance provided under this
- 3 section. In determining the amount of participation re-
- 4 quired under this subsection with respect to any particular
- 5 project, the Administrator shall give consideration to the
- 6 financial condition of the State or local government, and to
  - 7 the per capita income of the residents of the redevelopment
  - 8 area, within which such project is to be located.

#### 9 GRANTS FOR PUBLIC FACILITIES

- SEC. 9. (a) The Administrator may conduct studies of
- 11 needs in the various redevelopment areas throughout the
- 12 United States for, and the probable cost of, land acquisition
- 13 or development for public facility usage, and the construc-
- 14 tion, rehabilitation, alternation, expansion, or improvement of
- useful public facilities within such areas, and may receive
- 16 proposals from any State, or political subdivision thereof,
- 17 Indian tribe, or private or public organization or association
- 18 representing any redevelopment area, or part thereof, relat-
- 19 ing to land acquisition or development for public facility
- usage, and the construction, rehabilitation, alteration, expan-
- 21 sion, or improvement of public facilities within any such
- area. Any such proposal shall contain plans showing the
- project proposed to be undertaken, the cost thereof, and the
- 24 contributions proposed to be made to such cost by the entity
- 25 making the proposal. The Administrator, in consultation

- with such entity, is authorized to modify all or any part ofsuch proposal.
- 3 (b) The Administrator, pursuant to a proposal received 4 by him under this section, may make grants to any State, or
- 5 political subdivision thereof, Indian tribe, or private or
- 6 public organization or association representing any redevelop-
- 7 ment area, or part thereof, for land acquisition or develop-
- 8 ment for public facility usage, and the construction,
- 9 rehabilitation, alteration, expansion, or improvement of
- 10 public facilities within a redevelopment area, if he finds
- 11 that—

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- (1) the project for which financial assistance is sought will provide more than a temporary alleviation of unemployment or underemployment in the redevelopment area wherein such project is, or will be, located, and will tend to improve the opportunities in such area for the successful establishment or expansion of industrial or commercial plants or facilities;
  - (2) the entity requesting the grant proposes to contribute to the cost of the project for which such grant is requested in proportion to its ability so to contribute; and
- (3) the project for which a grant is requested will fulfill a pressing need of the area, or part thereof, in which it is, or will be, located, and there is little proba-

- 1 bility that such project can be undertaken without the
- 2 assistance of a grant under this section.
- 3 The amount of any grant under this section for any such
- 4 project shall not exceed the difference between the funds
- 5 which can be practicably obtained from other sources (in-
- 6 cluding a loan under section 8 of this Act) for such project,
- 7 and the amount which is necessary to insure the completion
  - 8 thereof.
  - 9 (c) The Administrator shall by regulations provide for
- 10 the supervision of the carrying out of projects with respect
- 11 to which grants are made under this section so as to insure
- 12 that Federal funds are not wasted or dissipated.
- 13 (d) There is hereby authorized to be appropriated not
- 14 to exceed \$50,000,000 for the purpose of making grants
- 15 under this section.
- 16 FUNDS FOR LOANS
- SEC. 10. To obtain funds for loans under this Act, the
- 18 Administrator may, with the approval of the President, issue
- 19 and have outstanding at any one time notes and obligations
- <sup>20</sup> for purchase by the Secretary of the Treasury in an amount
- 21 not to exceed \$275,000,000. Such notes or other obligations
- shall be in such forms and denominations, have such maturi-
- 23 ties, and be subject to such terms and conditions as may be
- 24 prescribed by the Administrator, with the approval of the
- 25 Secretary of the Treasury. Such notes or other obligations

shall bear interest at a rate determined by the Secretary of the Treasury, taking into consideration the current average rate on outstanding marketable obligations of the United States as of the last day of the month preceding the issuance of such notes or other obligations. The Secretary of the Treasury is authorized and directed to purchase any notes and other obligations issued under this section and for such purpose is authorized to use as a public debt transaction the proceeds from the sale of any securities issued under the Second Liberty Bond Act, as amended, and the purposes for which securities may be issued under such Act are extended to include any purchases of such notes and other obli-12 13 gations. The Secretary of the Treasury may at any time sell any of the notes or other obligations acquired by him under this section. All redemptions, purchases, and sales by 16 the Secretary of the Treasury of such notes or other obliga-17 tions shall be treated in every respect as public debt trans-18 actions of the United States. 19

# ESTABLISHMENT OF REVOLVING FUNDS

20 SEC. 11. Of the funds raised under section 10 of this Act, not more than (1) \$100,000,000 shall be deposited in a revolving fund which shall be used for the purpose of making loans for projects within industrial redevelopment areas; (2) \$100,000,000 shall be deposited in a revolving fund which shall be used for the purpose of making loans for

- 1 projects within rural redevelopment areas, but the principal
- 2 amount of loans from such fund which are outstanding at
- 3 any one time within any one State shall not exceed \$6,000,-
- 4 000; and (3) \$75,000,000 shall be deposited in a revolving
- 5 fund which shall be used for the purpose of making loans
- 6 for public facilities. Receipts arising from the repayment
- 7 of any such loans shall be deposited in the fund from which
- 8 such loan was made and shall be utilized for the purpose for
- 9 which such fund was established.

10 INFORMATION

- 11 SEC. 12. The Administrator shall aid redevelopment
- 12 areas by furnishing to interested individuals, communities,
- 13 industries, and enterprises within such areas any assistance,
- 14 technical information, market research, or other forms of
- 15 assistance, information, or advice which are obtainable from
- 16 the various departments, agencies, and instrumentalities of
- 17 the Federal Government and which would be useful in
- 18 alleviating conditions of excessive unemployment or under-
- 19 employment within such areas. The Administrator shall
- 20 furnish the procurement divisions of the various departments,
- 21 agencies, and other instrumentalities of the Federal Govern-
- 22 ment with a list containing the names and addresses of busi-
- 23 ness firms which are located in redevelopment areas and
- 24 which are desirous of obtaining Government contracts for the

1 furnishing of supplies or services, and designating the sup-

2	plies and services such firms are engaged in providing.
3	TECHNICAL ASSISTANCE
4	SEC. 13. In carrying out his duties under this Act, the
5	Administrator is authorized to provide technical assistance
6	to areas which he has designated as redevelopment areas
7	under this Act. Such assistance shall include studies
8	evaluating the needs of, and developing potentialities for,
9	economic growth of such areas. Such assistance may be
10	provided by the Administrator through members of his
11	staff or through the employment of private individuals,
12	partnerships, firms, corporations, or suitable institutions,
13	under contracts entered into for such purpose. Appropria-
14	tions are hereby authorized for the purposes of this section
15	in an amount not to exceed \$4,500,000.
16	POWERS OF ADMINISTRATOR
17	SEC. 14. In performing his duties under this Act, the
18	Administrator is authorized to—
19	(1) adopt, alter, and use a seal, which shall be
20	judicially noticed; and subject to the civil service and
21	classification laws, select, employ, appoint, and fix the
22	compensation of such officers, employees, attorneys,
23	and agents as shall be necessary to carry out the pro-
24	visions of this Act, and define their authority and duties,

provide bonds for them in such amounts as the Administrator shall determine, and pay the costs of qualification of certain of them as notaries public;

- (2) hold such hearings, sit and act at such times and places, and take such testimony, as he may deem advisable;
- (3) request directly from any executive department, bureau, agency, board, commission, office, independent establishment, or instrumentality information, suggestions, estimates, and statistics needed to carry out the purposes of this Act; and each department, bureau, agency, board, commission, office, establishment, or instrumentality is authorized to furnish such information, suggestions, estimates, and statistics directly to the Administrator;
- (4) under regulations prescribed by him, assign or sell at public or private sale, or otherwise dispose of for cash or credit, in his discretion and upon such terms and conditions and for such consideration as he shall determine to be reasonable, any evidence of debt, contract, claim, personal property, or security assigned to or held by him in connection with the payment of loans made under this Act, and collect or compromise all obligations assigned to or held by him in connec-

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tion with the payment of such loans until such time as such obligations may be referred to the Attorney General for suit or collection;

- (5) further extend the maturity of or renew any loan made under this Act, beyond the periods stated in such loan or in this Act, for additional periods not to exceed 10 years, if such extension or renewal will aid in the orderly liquidation of such loan;
- (6) deal with, complete, renovate, improve, modernize, insure, rent, or sell for cash or credit, upon such terms and conditions and for such consideration as he shall determine to be reasonable, any real or personal property conveyed to, or otherwise acquired by, him in connection with the payment of loans made under this Act;
- (7) pursue to final collection, by way of compromise or other administrative action, prior to reference to the Attorney General, all claims against third parties assigned to him in connection with loans made under this Act. This shall include authority to obtain deficiency judgments or otherwise as in the case of mortgages assigned to the Administrator. Section 3709 of the Revised Statutes, as amended (41 U. S. C. 5), shall not apply to any contract of hazard insurance or to any purchase or contract for services or supplies on account

of property obtained by the Administrator as a result of loans made under this Act if the premium therefor or the amount thereof does not exceed \$1,000. The power to convey and to execute in the name of the Administrator deeds of conveyance, deeds of release, assignments and satisfactions of mortgages, and any other written instrument relating to real or personal property or any interest therein acquired by the Administrator pursuant to the provisions of this Act may be exercised by the Administrator or by any officer or agent appointed by him for that purpose without the execution of any express delegation of power or power of attorney;

(8) acquire, in any lawful manner, any property (real, personal, or mixed, tangible or intangible), whenever deemed necessary or appropriate to the conduct of the activities authorized in sections 7 and 8 of this Act;

(9) in addition to any powers, functions, privileges, and immunities otherwise vested in him, take any and all actions, including the procurement of the services of attorneys by contract, determined by him to be necessary or desirable in making, servicing, compromising, modifying, liquidating, or otherwise administratively dealing with or realizing on loans made under this Act;

(10) to such an extent as he finds necessary to

carry out the provisions of this Act, procure the temporary (not in excess of 6 months) service of experts or 2 consultants or organizations thereof, including steno-3 graphic reporting services, by contract or appointment, 4 and in such cases such service shall be without regard 5 to the civil service and classifications laws, and, except 6 in the case of stenographic reporting services by organizations, without regard to section 3709 of the Revised 8 Statutes (41 U.S. C. 5); any individual so employed 9 may be compensated at a rate not in excess of \$50 per 10 diem, and, while such individual is away from his home 11 or regular place of business, he may be allowed trans-12 portation and not to exceed \$15 per diem in lieu of sub-13 14 sistence and other expenses; and (11) establish such rules, regulations, and proce-

15 (11) establish such rules, regulations, and proce-16 dures as he may deem appropriate in carrying out the 17 provisions of this Act.

18 TERMINATION OF ELIGIBILITY FOR FURTHER ASSISTANCE 19 SEC. 15. Whenever the Administrator shall determine 20that employment conditions within any area previously desig-21 nated by him as a redevelopment area have changed to such 22 an extent that such area is no longer eligible for such desig-23 nation under section 5 of this Act, no further assistance shall  $\cdot 24$ be granted under this Act with respect to such area and, for 25 the purposes of this Act, such area shall not be considered

1	a redevelopment area: Provided, That nothing contained
2	herein shall (1) prevent any such area from again being
3	designated a redevelopment area under section 5 of this Act
4	if the Administrator determines it to be eligible under such
5	section, or (2) affect the validity of any contracts or under-
6	takings with respect to such area which were entered into
7	pursuant to this Act prior to a determination by the Adminis-
8	trator that such area no longer qualifies as a redevelopment
9	area. The Administrator shall keep the departments and
10	agencies of the Federal Government; and interested State or
11	local agencies, advised at all times of any changes made
12	hereunder with respect to the designation of any area.
13.	PROCUREMENT BY GOVERNMENTAL AGENCIES
14	SEC. 16. Each department, agency, or other instru-
	mentality of the Federal Government engaged in the pro-
	curement of any supplies or services for use by or on behalf
17	of the United States shall—
18	(1) use its best efforts to award negotiated pro-
19	curement contracts to contractors located within rede-
20	velopment areas to the extent procurement objectives
21	will permit;
22	(2) where deemed appropriate, set aside portions of
23	procurements for negotiation exclusively with firms
24	located in redevelopment areas, if a substantial propor-
25	tion of production on such negotiated contracts will be
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performed within redevelopment areas and if such firms will contract for such portions of the procurement at prices no higher than those paid on the balance of such procurements;

(3) where deemed appropriate and consistent with procurement objectives, after the expiration of the period during which bids for any procurement are permitted to be submitted and if the lowest of such bids was submitted by a firm in an area other than a redevelopment area, negotiate with firms in redevelopment areas with a view to ascertaining whether any such firm will furnish the services or supplies with respect to which bids were theretofore submitted for an amount equal to, or less than, the amount of the lowest bid theretofore submitted for the furnishing of such services or supplies, and if any such firm can be found, award the contract for the furnishing of such services or supplies to such firm;

(4) assure that firms in redevelopment areas which are on appropriate bidders' lists will be given the opportunity to submit bids or proposals on all procurements for which they are qualified and on which small business joint-determinations have not been made, but whenever the number of firms on a bidders' list is exclusive, there

1	shall be included a representative number of firms from
2	redevelopment areas;
3	(5) in the event of tie bids on offers on any pro-
4	curement, award the contract to the firm located in a
5	development area, other things being equal;
6	(6) encourage prime contractors to award subcon-
7	tracts to firms in redevelopment areas; and
8	(7) cooperate with other departments, agencies,
9	and instrumentalities of the Federal Government in
10	achieving the objectives set out in this subsection.
11	URBAN RENEWAL
12	SEC. 17. Title I of the Housing Act of 1949, as
13	amended, is amended by adding at the end thereof the fol-
14	lowing new section:
15	"INDUSTRIAL REDEVELOPMENT AREAS UNDER THE AREA
16	REDEVELOPMENT ACT
17	"SEC. 112. (a) When the Administrator of the Area
18	Redevelopment Administration certifies to the Housing and
19	Home Finance Administrator (1) that any county, city, or
20	other municipality (in this section referred to as a 'munici-
21	pality') is situated in an area designated under section 5 (a)
22	of the Area Redevelopment Act as an industrial redevelop-
23	ment area, and (2) that there is a reasonable probability
24	that with assistance provided under such Act and other

- 1 undertakings the area will be able to achieve more than tem-
- 2 porary improvement in its economic development, the Hous-
- 3 ing and Home Finance Administrator is authorized to pro-
- 4 vide financial assistance to a local public agency in any such
- 5 municipality under this title and the provisions of this section.
- 6 "(b) The Housing and Home Finance Administrator
- 7 may provide such financial assistance under this section with-
- 8 out regard to the requirements or limitations of section 110
- 9 (c) that the project area be clearly predominantly residential
- 10 in character or that it be redeveloped for predominantly
- 11 residential uses; but no such assistance shall be provided in
- 12 any area unless such Administrator determines that it will
- 13 not result in a transferral to (or a relocation in) such area
- 14 of business operations otherwise conducted in any other
- 15 area of the United States.
- 16 "(c) Financial assistance under this section may be
- 17 provided for any project involving a project area including
- 18 primarily industrial or commercial structures suitable for
- 19 rehabilitation under the urban renewal plan for the area.
- 20 "(d) Notwithstanding any other provision of this title,
- 21 a contract for financial assistance under this section may
- 22 include provisions permitting the disposition of any land in
- 23 the project area designated under the urban renewal plan
- 24 for industrial or commercial uses to any public agency or
- 25 nonprofit corporation for subsequent disposition as promptly

- 1 as practicable by such public agency or corporation for the
- 2 redevelopment of the land in accordance with the urban
- 3 renewal plan: Provided, That any disposition of such land
- 4 under this section shall be made at not less than its fair value
- 5 for uses in accordance with the urban renewal plan: And
- 6 provided further, That the purchasers from or lessees of such
- 7 public agency or corporation, and their assignees, shall be
- 8 required to assume the obligations imposed under section
- 9 105 (b).
- "(e) Following the execution of any contract for finan-
- 11 cial assistance under this section with respect to any project,
- 12 the Housing and Home Finance Administrator may exercise
- 13 the authority vested in him under this section for the comple-
- 14 tion of such project, notwithstanding any determination made
- 15 after the execution of such contract that the area in which
- 16 the project is located may no longer be an industrial rede-
- velopment area under the Area Redevelopment Act.
- "(f) Not more than 10 per centum of the funds au-
- 19 thorized for loans under section 102 or for capital grants
- <sup>20</sup> under section 103 shall be available to provide financial
- 21 assistance under this section."

# 22 URBAN PLANNING GRANTS

- SEC. 18. The second sentence of section 701 of the Hous-
- 24 ing Act of 1954 is amended by adding the following in clause
- 25 (2) after the words "decennial census which": "(i) are

- 1 situated in areas designated by the Administrator of the Area
- 2 Redevelopment Administration under the Area Redevelop-
- 3 ment Act as industrial redevelopment areas, or (ii)".

#### 4 VOCATIONAL TRAINING

- 5 SEC. 19. (a) The Secretary of Labor shall determine
- 6 the vocational training or retraining needs of unemployed
  - 7 individuals residing in redevelopment areas and shall co-
  - 8 operate with the Secretary of Health, Education, and Wel-
- 9 fare and with existing State and local agencies and officials
- 10 in charge of existing programs relating to vocational train-
- 11 ing and retraining, for the purpose of assuring that the
- 12 facilities and services of such agencies are made fully avail-
- 13 able to such individuals.
- 14 (b) Whenever the Secretary of Labor finds that addi-
- tional facilities or services are needed in the area to meet
- 16 the vocational training or retraining needs of such individ-
- uals, he shall so advise the Secretary of Health, Education,
- 18 and Welfare. The Secretary of Health, Education, and
- Welfare, through the Commissioner of Education, shall pro-
- 20 vide assistance, including financial assistance when neces-
- 21 sary, to the appropriate State vocational educational agency
- <sup>22</sup> in the provision of such additional facilities or services. If
- 23 the Secretary of Health, Education, and Welfare finds that
- 24 the State vocational educational agency is unable to provide

- 1 the facilities and services needed, he may, after consultation
- 2 with such agency, provide for the same by agreement or
- 3 contract with public or private educational institutions:
- 4 Provided, That the Secretary of Labor shall arrange to
- 5 provide any necessary technical assistance for setting up
- 6 apprenticeship, journeyman and other job training needed
- 7 in the locality.

#### 8 RETRAINING SUBSISTENCE PAYMENTS

SEC. 20. The Secretary of Labor shall, on behalf of the 10 United States, enter into agreements with States in which 11 redevelopment areas are located under which the Secretary shall make payments to such States for the purpose of enabling such States, as agents of the United States, to make weekly retraining payments to unemployed individuals resid-15 ing within such redevelopment areas who are not entitled 16 to unemployment compensation (either because their unemployment compensation benefits have been exhausted or because they were not insured for such compensation) and 19 who have been certified by the Secretary of Labor to be undergoing training for a new job. Such payments shall be made for a period not exceeding thirteen weeks, and the amounts of such payments shall be equal to the amount of the average weekly unemployment compensation payment

24 payable in the State making such payments.

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#### PENALTIES

SEC. 21. (a) Whoever makes any statement knowing it

3 to be false, or whoever willfully overvalues any security, for 4 the purpose of obtaining for himself or for any applicant 5 any loan, or extension thereof by renewal, deferment of 6 action, or otherwise, or the acceptance, release, or substi-7 tution of security thereof, or for the purpose of influencing in any way the action of the Administrator, or for the pur-9 pose of obtaining money, property, or anything of value, 10 under this title, shall be punished by a fine of not more than 11 \$5,000 or by imprisonment for not more than two years, or both. 13 (b) Whoever, being connected in any capacity with the Administrator (1) embezzles, abstracts, purloins, or willfully misapplies any moneys, funds, securities, or other things of value, whether belonging to him or pledged or otherwise 17 entrusted to him, or (2) with intent to defraud the Adminis-18 trator or any other body politic or corporate, or any individ-19 ual, or to deceive any officer, auditor, or examiner of the 20 Administrator makes any false entry in any book, report, or statement of or to the Administrator, or without being duly authorized, draws any order or issues, puts forth, or 23 assigns any note, debenture, bond, or other obligation, or 24 draft, bill of exchange, mortgage, judgment, or decree 25 thereof, or (3) with intent to defraud participates, shares,

- 1 receives directly or indirectly any money, profit, property,
- 2 or benefit through any transaction, loan, commission, con-
- 3 tract, or any other act of the Administrator, or (4) gives
- 4 any unauthorized information concerning any future action
- 5 or plan of the Administrator which might affect the value of
- 6 securities, or, having such knowledge, invests or speculates,
- 7 directly or indirectly, in the securities or property of any
- 8 company or corporation receiving loans or other assistance
- 9 from the Administrator shall be punished by a fine of not
- 10 more than \$10,000 or by imprisonment for not more than
- 11 five years, or both.
- 12 EMPLOYMENT OF EXPEDITERS AND ADMINISTRATIVE
- 13 EMPLOYEES
- SEC. 22. No loan shall be made by the Administrator
- under this Act to any business enterprise unless the owners,
- 16 partners, or officers of such business enterprise (1) certify
- 17 to the Administrator the names of any attorneys, agents,
- 18 or other persons engaged by or on behalf of such business
- 19 enterprise for the purpose of expediting applications made to
- 20 the Administrator for assistance of any sort, and the fees
- 21 paid or to be paid to any such person; and (2) execute an
- 22 agreement binding any such business enterprise for a period
- 23 of two years after any assistance is rendered by the Adminis-
- 24 trator to such business enterprise, to refrain from employing,
- 25 tendering any office or employment to, or retaining for

- 1 professional services, any person who, on the date such
- 2 assistance or any part thereof was rendered, or within one
- 3 year prior thereto, shall have served as an officer, attorney,
- 4 agent, or employee of the Administrator occupying a posi-
- 5 tion or engaging in activities with which the Administrator
- 6 shall have determined involve discretion with respect to the
- 7 granting of assistance under this Act.

## ANNUAL REPORT

SEC. 23. The Administrator shall make a comprehensive and detailed annual report to the Congress of his 10 operations under this Act for each fiscal year beginning with 11 the fiscal year ending June 30, 1957. Such report shall be printed, and shall be transmitted to the Congress not later 13 14 than January 3, of the year following the fiscal year with 15 respect to which such report is made. Such report shall show, among other things, (1) the number and size of 17 Government contracts for the furnishing of supplies and serv-18 ices placed with business firms located in redevelopment 19 areas, and (2) the amount and duration of employment resulting from such contracts. Upon the request of the Ad-21 ministrator, the various departments and agencies of the Government engaged in the procurement of supplies and 23 services shall furnish to the Administrator such information 24 as may be necessary for the purposes of this section.

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1	APPROPRIATION
1931	

- 2 SEC. 24. There are hereby authorized to be appropriated
- 3 such sums as may be necessary to carry out the provisions
- 4 of this Act.

# H. R. 465

# A BILL

To establish an effective program to alleviate conditions of substantial and persistent unemployment and underemployment in certain economically depressed areas.

By Mr. FOGARTY

February 11, 1957

Referred to the Committee on Banking and Currency